

RELEASED IN FULL

UNCLASSIFIED

DEPARTMENT OF STATE
AFRICAN AFFAIRSOUTGOING
TELEGRAM

E88

PAGE 01 STATE 228584 242324Z
ORIGIN AID-00

4454 012045 AF1885

STATE 228584 242324Z

4454 012045 AF1885

INF8 EPS-01 ZF-01 RM-01 /003 A2 J1

INF8 LOG-00 AF-00 AMAD-01 CIAE-00 SMEC-00 DASY-00 BOBE-00
 ER-00 BIGO-01 H-01 TEDE-00 INR-00 IO-16 I-00
 ADS-00 NSAE-00 NSCE-00 OIC-02 OIG-04 BMB-01 PA-02
 PM-00 PRS-01 P-01 SMP-00 SP-00 SR-00 STR-01
 TRSE-00 T-00 USIE-00 PMB-00 PRM-10 PRME-01 DRL-09
 G-00 /055R

DRAFTED BY: AID/BHR/DI:RBARTON:LQUEEN:ESF

APPROVED BY: IO:JSPIRO

AID/DAA/BHR:LRICHARDS

AID/POL/OP:TRECK

ORL/MLA:MALVAREZ

RF:PBUSHNELL

PRM:BMCKINLEY

AID/POL/PAR:GBOMBARDIER

GB4BIC 242325Z /18

O 242324Z AUG 94

FM SECSTATE WASHDC

TO USMISSION GENEVA IMMEDIATE

INF8 RWANDA COLLECTIVE IMMEDIATE

UNCLAS STATE 228584

E.O. 12356: N/A

TAGS: PHUM, UNHRC, PREF, PREL, RW

SUBJECT: FUNDING OF HUMAN RIGHTS MONITORS IN RWANDA;
LETTER TO UN HUMAN RIGHTS COMMISSIONER AYALA-LASSB1. MISSION IS REQUESTED TO HAND DELIVER THE LETTER BELOW
FROM USAID BICK MCCALL TO UN HUMAN RIGHTS COMMISSIONER

AYALA LASSB. NO SIGNED ORIGINAL WILL FOLLOW

2. BEGIN TEXT:

THE UNITED STATES IS PLEASED TO RESPOND TO THE REQUEST FOR
 FUNDS TO SUPPORT HUMAN RIGHTS MONITORS IN RWANDA. IT IS
OUR INTENT TO CONTRIBUTE DOLLARS 750,000 SO THAT THE
SELECTION AND PLACEMENT OF PERSONNEL CAN PROCEED AS
QUICKLY AS POSSIBLE.

WE AGREE THAT RECONCILIATION IS THE CENTRAL POLITICAL
 ISSUE FACING RWANDA. THE PRESENCE OF UP TO 100 HUMAN
 RIGHTS MONITORS IN THE TEN PREFECTURES WILL BE A
 SIGNIFICANT CONFIDENCE-BUILDING CONTRIBUTION TO A FRAGILE
 SITUATION

WE LOOK FORWARD TO DETAILS OF THE STRATEGIC PLAN FOLLOWING
 YOUR RETURN FROM THE REGION. IN THAT REGARD, I WOULD LIKE

TO OFFER OUR THINKING ON A FEW OF THE ELEMENTS WHICH WE
 THINK ARE VITAL TO A SUCCESSFUL LONG-TERM RECONCILIATION
 EFFORT:

A) DEFINITION OF MANDATE - WE BELIEVE THAT THE MONITORS
 SHOULD NOT BE INVESTIGATORS OF PAST ABUSES, BUT RATHER,
 PROVIDE ONGOING ASSURANCE THAT CONDITIONS ARE SAFE FOR ALL
 CITIZENS FROM NOW ON. THEY SHOULD BE HIGHLY VISIBLE TO
 ALL LOCAL RESIDENTS, ENGAGED IN ESCORT MISSIONS FOR
 RETURNING RWANDANS, AND SERVE AS COMMUNICATORS OF ANY
 ABUSES TO GOVERNMENT OR INTERNATIONAL AUTHORITIES.

WHILE WE REALIZE THAT THE HUMAN RIGHTS CENTER MAY AT SOME

POINT DEVELOP AN ADVISORY SERVICES PROGRAM FOR RWANDA, WE
 BELIEVE THAT IT IS IMPORTANT TO USE THE SIGNIFICANT
 PRESENCE OF THE HR MONITORS TO ADVANCE THE DEVELOPMENT OF
 LOCAL GOVERNANCE. THIS HAS BEEN AN AREA OF PARTICULAR
 WEAKNESS IN RWANDA, ONE THAT WE FEEL CAN BEGIN TO BE
 ADDRESSED WITH THE MONITORS PROVIDING ON-GOING GUIDANCE

FOR: LOCAL DISPUTE RESOLUTION, BROAD PUBLIC PARTICIPATION,
 NEEDS ASSESSMENTS, PRIORITY SETTING, RESOURCE
 IDENTIFICATION, AND COMMUNICATION.

A MORE ASSERTIVE ROLE BY THE HUMAN RIGHTS MONITORS FROM
 THE BEGINNING IS VITAL IN ORDER TO BUILD A LONG-TERM
 FOUNDATION FOR A MORE STABLE GOVERNMENT.

B) COMPOSITION OF TEN COUNTRY-SIDE TEAMS - WE BELIEVE THAT
 A BASE OF APPROXIMATELY TWO INTERNATIONALS IS APPROPRIATE
 AND WOULD LIKE TO RECOMMEND THAT THE REMAINDER OF THE
 TEAMS BE BALANCED WITH RWANDANS- WOMEN AND MEN, HUTUS AND
 TUTSIS, AND OTHER LOCALLY IMPORTANT IDENTIFIERS. LAYING A
 FOUNDATION OF TRUST IS ESSENTIAL TO AVOID LEAVING A VACUUM
 ONCE THE INTERNATIONAL COMMUNITY PULLS OUT OF RWANDA. THE
 PROCESS OF RECONCILIATION MUST BE ENCOURAGED IN EVERY
 POSSIBLE WAY, AND THESE "JOINT" TEAMS CAN SEND A POWERFUL
 MESSAGE OF COOPERATION.

AN ADDITIONAL ADVANTAGE OF JOINT INTERNATIONAL-RWANDAN
 TEAMS IS THAT THEY WILL HELP TO CREATE A SIGNIFICANT LOCAL
 BASE OF POLITICALLY SENSITIVE ACTIVISTS - ONE THAT WILL
 HOPEFULLY BECOME PART OF THE NATION'S LONG-TERM
 DEVELOPMENT

C) SELECTION OF INTERNATIONALS - WE RECOGNIZE THE
 DIFFICULTY OF FINDING HIGHLY QUALIFIED INDIVIDUALS IN A
 SHORT PERIOD OF TIME AND HAVE IDENTIFIED SEVERAL DOZEN
 POTENTIAL CANDIDATES TO SUPPLEMENT THE UNVS AND OTHERS YOU

ARE ALREADY REVIEWING. THEY WILL BE FORWARDED BY FAX AS
 WE RECEIVE THEM.

BECAUSE THE SUCCESS OF THIS MISSION WILL DEPEND SO MUCH ON
 THE INDIVIDUALS IN THE FIELD, USAID IS PREPARED TO ASSIST
 WITH THE RECRUITING, INTERVIEWING, AND TRAINING OF THE
 TEAM LEADERS. IN ADDITION, WE MAY BE ABLE TO PROVIDE SOME
 IN-COUNTRY ASSISTANCE AS THE TEAMS ARE EXPANDED WITH
 RWANDANS.

WE WOULD APPRECIATE CLARIFICATION OF THE ROLES OF THE
 VARIOUS UN AGENCIES REGARDING THIS INITIATIVE, INCLUDING
 UNDP, UNV AND THE UN HUMAN RIGHTS CENTER.

WE LOOK FORWARD TO THE OPPORTUNITY TO MEET WITH YOU AND
 THE OTHER DONORS TO REVIEW THE POINTS OUTLINED ABOVE. WE
 WOULD LIKE TO PROPOSE A MEETING EARLY THE WEEK OF AUGUST
 29 TO DISCUSS THE PROPOSED BUDGET AND OTHER DETAILS OF THE
 RWANDA PLAN. I HAVE ASKED RICK BARTON, DIRECTOR OF
 OFFICE OF TRANSITION INITIATIVES, TO COORDINATE THIS
 EFFORT WITH THE UN HUMAN RIGHTS CENTER.

THE UNITED STATES GOVERNMENT FEELS THAT THE MONITORS COULD
 BE SIGNIFICANT CONTRIBUTORS TO THE STABILITY OF RWANDA.
 WE ARE GRATEFUL FOR THE LEADERSHIP YOU ARE PROVIDING, AND
 WE ARE EAGER TO WORK WITH YOU TO ENSURE THAT THIS

INTERNATIONAL EFFORT IS A CONSTRUCTIVE ONE.

THANK YOU FOR YOUR GOOD WORK. SINCERELY, DICK MCCALL
 TALBOTT

97D241 #1883

"94 Rwanda PHUM-01 AUG-SEP"

UNITED STATES DEPARTMENT OF STATE

REVIEW
AUTHORITY: HARRY R. MELONE

UNCLASSIFIED